



Republic of the Philippines  
**Bangsamoro Autonomous Region in Muslim Mindanao**  
**OFFICE OF THE CHIEF MINISTER**

Bangsamoro Government Center, Governor Gutierrez Avenue, Rosary Heights VII, Cotabato City 9600

---

**MEMORANDUM**

Circular No. 027 *SM*

Series of 2024

**TO :** All MINISTERS AND HEADS OF OFFICES & AGENCIES  
Bangsamoro Autonomous Region in Muslim Mindanao

**SUBJECT :** GUIDELINES ON THE FORMULATION OF 2023 BANGSAMORO  
DEVELOPMENT REPORT (BDR)

**DATE :** 12 Sha'ban 1445 AH | 22 February 2024

---

**I. RATIONALE AND BACKGROUND**

Executive Order (EO) No. 292 series of 1987 provides that the State shall ensure that all socioeconomic programs and activities of the government shall be programmed within the context of well-formulated and consistent long, medium, and short-term development plans and policies to promote both the growth of the economy and the equitable distribution of the benefit of such growth to the members of society.

Section 2, Article XIII of Republic Act No. 11054 states that to protect and improve the quality of life of its inhabitants, the development in the Bangsamoro Autonomous Region in Muslim Mindanao (BARMM) shall be carefully planned taking into consideration the ecological balance and the natural resources that are available for its use and of the future generations. It also provides that the Bangsamoro Government shall promote the effective use of economic resources and endeavor to attain economic development that facilitates growth and full employment, human development, and social justice.

Section 4, Article XIII of the same Act emphasizes that the development plans, programs, and projects shall take into account the development plans of the provinces, cities, municipalities, and barangays as approved by their respective local development councils.

Consistent with this, the Bangsamoro Government has prepared the 1<sup>st</sup> Bangsamoro Development Plan (BDP) 2020-2022. In a short amount of time, the Bangsamoro government was able to accomplish a lot for the Bangsamoro. To sustain the gains and in anticipation of the conclusion of the 1st BDP in December 2022, the Chief Minister issued Memorandum Circular No. 0059, series of 2022, directing the ministries, agencies, and offices to align their plans, programs, and projects to the Enhanced 12-Point Priority Agenda of the BARMM, and Memorandum Circular No. 0092, series of 2022 directing the

formulation of the 2nd Bangsamoro Development Plan 2023-2028 and its accompanying Results Matrix and the investment program directing that the successor plan's preparations should begin as early as the second quarter of 2022.

As such, the Bangsamoro Government has formulated the 2<sup>nd</sup> Bangsamoro Development Plan (BDP) to serve as the roadmap for the development of the BARMM while outlining the priority thrusts and development direction of the Bangsamoro Government covering the period 2023-2028. The Results Matrix, as an accompanying document of the 2<sup>nd</sup> BDP, was also formulated. The 2nd BDP 2023-2028 was adopted and endorsed by the Bangsamoro Economic and Development Council (BEDC) last December 23, 2022, and the same was approved by the Bangsamoro Parliament on January 18, 2023.

In October 2023, the National Economic and Development Authority (NEDA) issued guidelines for the preparation of the Philippine Development Report and Regional Development Report 2023, which will serve as the first annual assessment of the implementation of the Philippine Development Report and the Regional Development Report 2023-2028 or the Bangsamoro Development Report (BDR) 2023 in the case of BARMM.

The sectoral committees of the BEDC shall spearhead the preparation of the 2023 BDR. The Bangsamoro Planning and Development Authority being the technical secretariat of the BEDC shall facilitate the activities for preparation of the 2023 BDR. This report shall highlight the accomplishment of outputs and outcomes and recommended policy directions to move forward.

## **II. PURPOSE**

These guidelines are issued for the preparation of the first annual assessment of the implementation of the 2<sup>nd</sup> BDP 2023-2028. It aims to provide parameters for a timely, useful, and relevant assessment of the progress in implementing the sectoral/sub-sectoral objectives and strategies indicated in the 2<sup>nd</sup> BDP 2023-2028.

## **III. REVIEW OF THE GOAL AND THE CONTEXT**

Consistent with the guidelines issued by the NEDA, the following shall be considered in reviewing the 2<sup>nd</sup> BDP and in formulating the 2023 BDR:

1. The goals outlined in the 2<sup>nd</sup> BDP will serve as a guide when developing the 2023 BDR. The objectives and its narratives will be taken directly from the 2<sup>nd</sup> BDP. These are usually in the introductory paragraph of the chapter/subchapter.
2. The objective shall be lifted from the chapter/subchapter strategy framework. The context within which the rest of the 2<sup>nd</sup> BDP strategies will be implemented shall likewise be revisited.
3. A brainstorming workshop will be conducted to update the previous environmental scan of global, national, and regional trends as provided in Chapter 2 of the plan. The objectives are:

- (a) to determine if the concern remains 'relevant to the implementation of the 2<sup>nd</sup> BDP for the remaining period;
- (b) to update the projected developments and trends of concerns deemed still relevant to the 2<sup>nd</sup> BDP; and
- (c) to determine emerging concerns in the global, national and regional concerns that are deemed relevant to the 2<sup>nd</sup> BDP.

**Table 1. Updates on Global, National and Regional Trends for BDR 2023**

<b>Global, National and Regional Trends</b>	<b>Projections in the 2<sup>nd</sup> BDP</b>	<b>Revised Projections, if still relevant</b>
Political		
Economic		
Social		
Technological		
Legal		
Environmental		

#### **IV. ACCOMPLISHMENT REPORT**

##### **A. On the Major Programs, Projects, and Activities (PAPs)**

The whole year of 2023 is expected to be the focus on laying the groundwork for the full implementation of the sectoral objectives and strategies indicated in the 2<sup>nd</sup> BDP. The PAPs, their alignment with the plan, the status of implementation, and the plans for 2024-2025 will be reported in the BDR 2023. Table 2 shall be used for the assessment of the implementation of the strategies and PAPs supportive of the 2<sup>nd</sup> BDP. Using a table matrix, the Chapter/ Subchapter focal may begin populating the table, to be vetted by the concerned agencies.

**Table 2. Major Priority Programs, Activities and Projects**

<b>Sectoral/ Sub-sectoral Objectives</b>	<b>Chapter Strategies</b>	<b>Major PAPs</b>	<b>Status of Implementation as of December 2023</b>	<b>Plans for 2024-2025</b>



--	--	--	--	--

**B. On the Desired Outcomes**

The Results Matrix (RM) of the Chapter/Subchapter will be updated using the latest data as of December 2023. Indicate, as well, if no data is available, or if data pertains to an earlier reference period.

Using a table matrix, the Chapter/ Subchapter focal may begin populating the table, to be vetted by the concerned agencies.

**Table 3. Results Matrix**

Indicator	Baseline	Annual Plan Targets		Accomplishment	Risks (Data gaps in the attainment of the FY 2023 BDP Targets)
	Value (Year)	2023	2024	2023	

Report on the either core indicators or other outcome/outputs indicators depending on the data availability. Provide update on the likelihood of achieving the targets. Green shade if data exceeded the target, yellow shade if met/will be met; and red shade if not or will not be met.

**C. On the Policy Reform Agenda**

The BDR 2023 will also present the status of the policy and legislative agenda as proposed in the 2<sup>nd</sup> BDP and other bills proposed to be prioritized may also be added.

Using a table matrix, the Chapter/Subchapter focal may begin populating the table, to be vetted by the concerned MOAs.

**Table 4. Priority Policy and Legislative Agenda**

Policy and Legislative Agenda	Description	Status of Implementation as of December 2023


## V. CONTENTS

The chapters and sections of the BDR 2023 shall follow the given thematic outline. Chapter write-ups shall be kept as concise as possible and shall take off from the tables completed in the previous section. Each chapter shall focus on the 2023 accomplishments and directions for consideration in drafting the next Budget Priorities Framework. It shall follow the outline listed below:

- a. **Introduction** (.5-page, summary of the chapter) – brief overview of the chapter, which highlights the government's efforts in the current period to hasten recovery and improve performance to achieve the overall goal.
- b. **Sectoral Assessment and Challenges** (maximum of 3.5 pages including tables/graphs/images per section) – this portion discusses the highlights of the sector's accomplishments relative to the following:
  - i. Major PAPs directed towards achieving the sector's outcome, particularly those identified in 2023;
  - ii. 2023 accomplishment vis-à-vis the core targets set in the 2<sup>nd</sup> BDP 2023-2028, if available;
  - iii. Policy reform agenda; and
  - iv. Tables, graphs, images, and statements of PAPs beneficiaries may be included to visualize the accomplishment of the sector. This section also includes a discussion on challenges, including constraints and bottlenecks in implementation, as well as emerging external and domestic risks.
- c. **Way Forward** (maximum of 1 page) – overview of what needs to be done to achieve the overall chapter outcome, thus setting the priorities for 2024-2025. This includes the following:
  - **Priority Strategies** (maximum of 3 paragraphs per section/sector) – a brief discussion of priority, existing, and new strategies, including new PAPs, that will help accelerate the performance of the sector, address emerging concerns, and contribute to attaining the overall goal of the 2<sup>nd</sup> BDP;
  - **Priority Legislative Agenda** – a matrix listing the sector's 2024-2025 pending and new legislative agenda with corresponding key features. The lead agency responsible for pursuing each proposed legislation should also be identified; and
  - Topics for boxed articles (maximum of 150 words per topic) – expounds on

the critical reform addressing the identified opportunities and threats.

Policy issues and concerns that were mainstreamed in the 2<sup>nd</sup> BDP should be considered in the BDR 2023 write-up to the extent possible, such as (a) gender equality and development (GAD); (b) protection of rights and welfare of overseas Filipinos; (c) promoting Bangsamoro culture and values; (d) reaching the demographic dividend; (e) precepts of good governance and rights-based approach to planning and monitoring; and (f) integration of policies and strategies for disaster risk reduction and building of resilience.

The first chapter of the BDR 2023 will discuss the overview, which includes the overall assessment of accomplishments vis-à-vis the headline targets and policy direction for the remaining Plan period.

## **VI. ORGANIZATIONAL SET-UP**

**BEDC.** The BEDC shall spearhead the preparation of the 2023 BDR through its sectoral committees.

**BEDC Sectoral Committees (SCs).** The SCs shall submit the necessary inputs (accomplishment challenges, and strategies) to the BPDA as BEDC Technical Secretariat. The SC shall also approve/provide concurrence to the chapter write-up.

**Technical Secretariat.** The BPDA shall serve as the overall BDR 2023 Secretariat, and shall be responsible for the following:

- a. Facilitate the preparation of the 2023 BDR in close coordination with the Sectoral Committees of the BEDC;
- b. Facilitate conduct of consultation meetings and workshops for the preparation of the report;
- c. Maximize available online platforms to ensure seamless exchange of information and facilitate coordination or quick responses to clarifications, including but not limited to creating: a) group chats in messaging platforms, and b) online shared folder to store all files for the formulation of the BDR 2023 (e.g. guidelines, presentation materials, references, etc.);
- d. Ensure timely submission of the draft write-up from concerned sectoral committees for consolidation and review by the BEDC Head of the Technical Secretariat; and
- e. Facilitate the finalization of the 2023 BDR.

## **VII. TIMETABLE**

The BDR 2023 formulation activities will commence on the 3<sup>rd</sup> week of February 2024 and shall be completed/finalized in May 2024. The sectoral committees may prepare internal timetables on the formulation of their respective sectoral development reports, consistent with the timeframe.

With this, all the BEDC sectoral committees are hereby directed to prioritize, support and actively participate in the formulation of the 2023 BDR.

For information, guidance, and strict compliance.

**By Authority of the Chief Minister**  
**AHOD B. EBRAHIM**

  
**ABUNAWAS L. MASLAMAMA**  
Senior Minister

OCM-BARMM AMS-RD  
AAA157453



Bangsamoro Autonomous Region in Muslim Mindanao  
Office of the Chief Minister  
**OFFICE OF THE SENIOR MINISTER**  
**RELEASED**  
Name: ABDUL AZIS LU ALI  
Date: 22 FEB 2024 Time: 4:05 PM

Bangsamoro Autonomous Region in Muslim Mindanao  
OFFICE OF THE CHIEF MINISTER  
Records Division - AMS  
**RELEASED**  
BY: Raman  
DATE: 22 FEB 2024  
TIME: 4:32 PM

**RECEIVED FOR ROUTING**  
By: Masnah K. Midtimbang  
Date: 22 FEB 2024  
Time: 4:27 PM



### TIMETABLE OF ACTIVITIES FOR THE 2023 BDR FORMULATION

Activity	Responsible Entity	Timeline
1. Issuance of Guidelines for the formulation of the 2023 BDR	BPDA and OCM	3 <sup>rd</sup> week of February 2024
2. Preparation of Chapter Assessment and tables/matrices on opportunities and threats, the status of PDP Priority measures/strategies and new proposed strategies	BPDA & BEDC Sectoral Committees	4 <sup>th</sup> week of February 2024
3. Brainstorming on preliminary inputs on Table 2: Environmental Scanning and Scenario Planning	BPDA and BEDC Sectoral Committees	2 <sup>nd</sup> week of March 2024
4. Sectoral Committees' Meetings	BPDA and BEDC Sectoral Committees	1 <sup>st</sup> to 2 <sup>nd</sup> week of March 2024
5. Drafting of the write-up; BDR Writeshop	BPDA and Sectoral Committees	3 <sup>rd</sup> week of March 2024
6. Submission of Draft Chapters to BPDA for refinement, editing and proof-reading	Sectoral Committees	4 <sup>th</sup> week of March 2024
7. Submission of Draft PDR and video presentation to Sectoral Committees and BPDA BDG for review and adoption	BPDA	4 <sup>th</sup> week of March 2024
8. Presentation to BEDC	BPDA	1 <sup>st</sup> week of April 2024
9. Further proofreading, editing and final lay-outing	BPDA	2 <sup>nd</sup> week of April 2024
10. Final Vetting of the chapters	BPDA & Sectoral Committees	3 <sup>rd</sup> week of April 2024
11. Posting in BPDA website and printing	BPDA	1 <sup>st</sup> week of May 2024