



Republic of the Philippines  
**Bangsamoro Autonomous Region in Muslim Mindanao**  
**OFFICE OF THE CHIEF MINISTER**

Bangsamoro Government Center, Governor Gutierrez Avenue, Rosary Heights VII, Cotabato City 9600

**MEMORANDUM**

Circular No. 105<sup>2024</sup>  
Series of 2024

**TO :** **ALL MINISTERS, AND HEADS OF OFFICES & AGENCIES**  
Bangsamoro Autonomous Region in Muslim Mindanao

**SUBJECT :** **GUIDELINES ON THE UPDATING OF THE BANGSAMORO DEVELOPMENT INVESTMENT PROGRAM (BDIP) AND PREPARATION OF THE CY 2026 ANNUAL INVESTMENT PROGRAM (AIP)**

**DATE :** **24 Safar 1446 AH | 28 August 2024**

**I. BACKGROUND/RATIONALE**

Section 3 of the Bangsamoro Autonomy Act (BAA) No. 6, otherwise known as the "Bangsamoro Socio-Economic Development Planning Act of 2019", provides that the Bangsamoro Economic and Development Council (BEDC) shall serve as the socio-economic development planning, monitoring and coordinating agency for all development plans, programs and projects of the Bangsamoro Government. It shall evaluate and recommend short-, medium-, and long-term comprehensive development plans, programs and projects for the Bangsamoro Autonomous Region, for approval by the Parliament. The development plans, programs, and projects shall take into account the development plans of the provinces, cities, municipalities, and barangays as approved by their respective local development councils.

Section 6, (2) of BAA No. 6 also mandates the BEDC to review, prioritize, and endorse the annual and multi-year investment program of BARMM to the Bangsamoro Parliament for approval, and possible funding by the national government and other partners.

Memorandum Order No. 0092, series of 2022 issued by the Office of the Chief Minister provides for the formulation of the 2<sup>nd</sup> BDP 2023-2028 and its accompanying Bangsamoro Development Investment Program (BDIP) and Results Matrices (RM).

The 2<sup>nd</sup> BDP 2023-2028 was adopted by the BEDC on the December 23, 2022 through BEDC Resolution No. 17, series of 2022 and approved by the Bangsamoro Parliament on January 18, 2023 through Parliament Resolution No. 303, series of 2023.

The BDIP contains the list of priority programs, activities, and projects (PAPs) with corresponding cost and schedule of implementation that aims to contribute to the attainment of the development goals and outcomes identified in the 2<sup>nd</sup> BDP 2023-2028. It has an annual component termed as Annual Investment Program (AIP). The AIP constitutes the indicative expenditure requirements of the region's PAPs to be integrated into the current annual budget.

The BEDC, through its sectoral committees and the BPDA as the Council's Technical Secretariat, shall facilitate the updating of the BDIP through the preparation of the AIP for CY 2026.

## **II. OBJECTIVES**

The guidelines aim to facilitate timely updating of BDIP/preparation of CY 2026 AIP. Specifically, it aims to:

1. Provide guidance for BARMM Ministries, Offices, and Agencies (BMOAs), Local Government Units (LGUs), State Universities and Colleges (SUCs), and non-devolved national line agencies operating in the region in the updating of the BDIP 2023-2028, through the formulation of the CY 2026 AIP;
2. Establish parameters in the identification and prioritization of proposed PAPs of BMOAs, LGUs, SUCs and non-devolved NGAs for CY 2026 AIP that shall serve as basis for FY 2026 budget proposal preparation;
3. Ensure alignment of the proposed PAPs to the development thrusts and priorities of the 2<sup>nd</sup> BDP 2023-2028; and
4. Provide timetable of activities in the updating of BDIP and preparation of CY 2026 AIP to ensure timely completion.

## **III. GENERAL FRAMEWORK FOR THE UPDATING OF BDIP, 2023-2028/ AND PREPARATION OF THE CY 2026 AIP**

- A. The updating of the BDIP 2023-2028, through the formulation of the CY 2026 AIP, shall be anchored on the Philippine Development Plan 2023-2028, the 8-point socio-economic agenda of the president, Sustainable Development Goals (SDGs), AmBisyon Natin 2040, as well as the development thrusts and priorities of the 2<sup>nd</sup> BDP 2023-2028.
- B. The preparation and review of the AIP ensures and strengthens the linkages of the planning, investment programming and budgeting processes and improves resource mobilization towards priority PAPs that contribute to meeting the Plan targets and Results Matrix outcomes of the 2<sup>nd</sup> BDP 2023-2028.
- C. The BDIP/CY 2026 AIP shall be the primary basis for the preparation of annual budget proposals, as well as in the identification of major capital programs and projects for regional, national government, official development assistance (ODA) and other funding sources support.

## **IV. CRITERIA FOR INCLUSION OF PAPS IN THE UPDATED BDIP 2023-2028/FY 2026 AIP**

Priority PAPs shall be aligned with the objectives and directions outlined in the 2nd BDP 2023-2028, and the criteria set forth in updating the PIP 2023-2028.

### **A. Proposed PAPs for Regional Funding Support**

There are 3 principles that define the prioritization process in the updating of BDIP/CY 2026 AIP for regional funding support, to wit:

1. **Alignment** refers to how the programs and project support the 12-Point Priority Agenda and the sectoral goal, objectives, and strategies in the 2nd BDP.

2. **Responsiveness** refers to how the programs and projects address a key development challenge or gap.
3. **Readiness** refers to how the ministries/ agencies/ offices can efficiently implement the programs and projects given the available resources and specific contexts in program implementation.
4. **Typology of PAPs** as defined in the NEDA Public Investment Program (PIP) Guidelines

## B. Proposed PAPs for National Funding

The priority PAPs for national funding and for inclusion in the PIP should satisfy ALL of the following:

### 1. Responsiveness

- a) Responsive to the Strategy Framework and Chapters of the PDP 2023-2028;
- b) Responsive to the 8 Point Socio-economic Agenda; and
- c) Included in any of the following:
  - i) National Expenditure Program for 2025
  - ii) General Appropriations Act for 2024
  - iii) Multi-year Obligational Authority/Multi-year Contracting Authority (MYCA)
  - iv) Existing master plan/sector studies or procurement plan
  - v) List of Regional Development Councils –endorse NG PAPs
  - vi) Signed agreements/international commitments (e.g Peace agreements)
  - vii) Regular Programs (e.g. HFEP, etc.)

### 2. Readiness

Level of Readiness	Core Investment Projects (CIPs)	Non-CIPs
1	<ul style="list-style-type: none"> <li>• With NEDA Board and/or ICC project approval but not yet ongoing</li> </ul>	<ul style="list-style-type: none"> <li>• With approval of appropriate approving body but not yet ongoing</li> </ul>
2	<ul style="list-style-type: none"> <li>• Project preparation document completed, for ICC processing in 2025 or 2026;</li> <li>• If for NG funding, included in the NEP for FY 2025 or</li> <li>• for inclusion in the FY 2026 budget proposal</li> </ul>	<ul style="list-style-type: none"> <li>• Project preparation document completed, for approval of the appropriate approving body in 2025 or 2026;</li> <li>• If for NG funding, included in the NEP for FY 2025 or for inclusion in the FY 2026 budget proposal</li> </ul>
3	<ul style="list-style-type: none"> <li>• Project preparation document to be completed in 2025-onwards, for ICC processing in 2026 onwards;</li> </ul>	<ul style="list-style-type: none"> <li>• Project preparation document to be completed in 2025-onwards, for approval of the appropriate</li> </ul>

Level of Readiness	Core Investment Projects (CIPs)	Non-CIPs
	<ul style="list-style-type: none"> <li>If for NG funding, for inclusion in FY 2026 budget proposal or succeeding years</li> </ul>	<p>approving body in 2026 - onwards;</p> <ul style="list-style-type: none"> <li>If for NG funding, for inclusion in FY 2026 budget proposal or succeeding years</li> </ul>

### 3. Typology of PAPs

- a) Capital investment projects to deliver public goods and services that contribute specifically to the country's productive capacity (e.g. infrastructure development projects, and delivery of social services). For ICT PAPs, these refer to CO components of the Information Systems Strategic Plan of agencies. Consistent with the NBM No. 142, infra capital investments shall factor in resiliency to withstand natural calamities;
- b) Technical Assistance PAPs such as research and development, human resource capacity building or systems/process improvement PAPs;
- c) Relending PAPs to LGUs or other target beneficiaries; and
- d) Government facilities which include construction, rehabilitation and improvement of government facilities for the performance of agencies.

#### **PAPs for exclusion in the PIP are the following:**

1. Recurrent/non-recurrent spending for general administrative and support to operations of agencies (e.g. standalone lease, of office space, acquisition, procurement of supplies, equipment and materials, personnel services and etc.)
2. Guarantee-related activities of private institutions;
3. PAPs to be financed purely from LGU funds and independent projects of private sector;
4. Creation establishment of an office or organizational unit, rightsizing and other reorganizational related activities;
5. Roadmap, masterplan and ISSP of implementing agencies, including continuing or operating ICT expenses. However, priority projects mentioned in the roadmap/masterplan etc. that are responsive to the PDP should be included in the PIP;
6. Standalone preparatory activities for infrastructure PAPs such as resettlement action plan, ROWA, pre-FS, FS and DED;
7. Funding facilities managed by implementing agencies as part of their regular program/mandate which provide financing for pre-investment activities (e.g FS fund);
8. Construction, improvement, rehabilitation, restoration or maintenance of single unit of a building/structure (e.g. office room unless it shall be done for the protection and preservation of cultural properties as defined by RA 10066 or the National Heritage Act;
9. Land acquisition cost; and
10. Landscaping, site development, installation of perimeter fence or similar non infra items which may cannot contribute specifically to the country's productive capacity, unless it shall be done for protection and preservation of cultural properties as defined by RA 10066 or the National Heritage Act.

**V. PROCEDURE FOR THE UPDATING, REVIEW, AND APPROVAL OF THE BDIP/CY 2026 AIP**

**A. Updating of the 2023-2028 BDIP/CY 2026 AIP Formulation**

1. The BPDA shall conduct orientation on this guideline to BMOAs, LGUs, SUCs and non-devolved agencies;
2. Concerned BMOAs, LGUs, SUCs and non-devolved agencies shall review their respective BDIP and prepare the 2026 AIP based on parameters and template provided in this guideline;
3. The BMOAs and BPDA shall coordinate with LGUs, SUCs and non-devolved agencies for the submission of their proposed PAPs for regional, national government, and official development assistance funding for CY 2026. PAPs should have corresponding pre-FS/FS (as applicable) or at the very least, project proposal containing the following information:
  - a) Rationale/background
  - b) Project Description
  - c) Objectives
  - d) Project Location
  - e) Estimated project cost
  - f) Source of funds
  - g) Timeframe
  - h) Implementation arrangements
  - i) Organization and Management and Sustainability

In addition to this, the following should be considered in the identification of PAPs:

**For LGUs:**

1. The P/CLGUs shall consult with their municipal LGUs and congressional district representatives on the priority PAPs to be proposed for consideration in the CY 2026 AIP;
2. The P/CLGUs should prioritize PAPs included in their Provincial/City Development Investment Programs (P/CDIP) that cannot be funded at their level and met the criteria set in this guideline;
3. P/CLGUs should prioritize PAPs readily implementable based on the documentary requirements listed in this guideline;
4. The P/CLGUs shall identify priority PAPs for CY 2026 with provincial and regional impact and submit the same to the concerned BMOAs for their consideration using the attached template (Form 1), copy furnished to BPDA. The proposed PAPs shall be arranged in order of priority.
5. The priority PAPs shall be accompanied by a resolution from the Provincial/City Development Council and *Sangguniang Panlalawigan/Panlungsod* indicating that these priority PAPs are included in the P/CDIP and proposed for regional or national funding support; and
6. BMOAs shall evaluate the proposals for their consideration and inclusion in their AIP. BMOAs shall present their CY 2026 AIP to the concerned sectoral committees integrating the LGU proposals for deliberation and adoption; and the same is endorsed to the BEDC for appropriate action.

**For SUCs:**

1. The SUCs shall submit their proposed priority PAPs for national funding duly endorsed by their respective Board of Reagents/Board of Trustees to MBHTE;
2. The MBHTE shall review and evaluate the proposed priority PAPs that met the criteria set in this guideline submitted by the SUCs for consideration and endorsement to the Social Development Committee (SDCom); and
3. The SDCom shall deliberate and adopt the proposed priority PAPs of the SUCs and endorse to BEDC for appropriate action.

**For Non-devolved Agencies:**

1. The non-devolved agencies shall submit their proposed priority PAPs that met the criteria set in this guideline for national funding duly endorsed by their respective head of Office to concerned BEDC sectoral committees;
2. The sectoral committees shall review and evaluate proposed priority PPAs of the non-devolved agencies for adoption and endorsement to BEDC;
3. The BEDC shall deliberate the proposed priority PPAs adopted by the committees and endorse the same to appropriate national agencies;
4. Concerned agencies shall ensure that priority PAPs supported/endorsed by the BEDC shall be submitted to their counterpart NGAs for its inclusion in the PIP and encoding in the PIPOL System.

**2. Conduct of Review, Validation and Approval of CY 2026 AIP**

- a) **BMOAs Review and Validation.** The concerned BMOAs shall review and validate the proposed PAPs submitted by LGUs, SUCs and non-devolved agencies for regional and national government funding. It shall ensure consistency of the proposed PAPs submitted by the Provincial/City LGUs, SUCs and non-devolved agencies (Form 1) to the BMOAs mandates and contribution to 2nd BDP goals, objectives and RM targets.

After validation, concerned BMOAs shall provide feedback to the concerned LGUs, SUCs and non-devolved agencies copy furnished the BPDA on the extent of inclusion of their proposals in the BMOA's investment programs and or inclusion in the CY 2026 AIP. The BMOAs shall arranged their PAPs in the AIP in order of priority in the 2026. It shall ensure that PAPs identified in the 2026 AIP undergone project validation and appraisal and have corresponding technical documents such as Feasibility Study (FS), Detailed Engineering Design (DED), Program of Works (POW), project profile and/or Terms of Reference (TOR) at the very least to ensure project readiness and implementation.

BMOAs shall also accomplish prescribed forms reflecting the summary of investment requirements by PAPs classification and funding sources (Form 2) and identified top 3 priority PAPs (Form 3) for CY 2026.

- b) **Sectoral/Special Committee Review, Validation and Approval of Updated Sectoral BDIP/CY 2026 AIP.** The concerned BEDC sectoral/special committees shall review and validate the proposed priority PAPs submitted by BMOAs integrating LGUs priorities (Form 1) and ensuring agencies alignment to BMOAs

mandates and contribution to 2nd BDP goals, sectoral objectives and RM targets and the same shall be endorsed to the BEDC for appropriate action. The proposed priority PAPs submitted by the SUCs and non-devolved agencies for national funding shall be reviewed and validated by the sectoral/special committees for adoption and endorsement to the BEDC for appropriate action.

If found in order, sectoral committees shall pass a resolution adopting its sectoral updated BDIP 2023-2028/CY 2026 AIP, and endorse the same to BEDC for appropriate action. The sectoral committees shall also identify their Top 10 priority PAPs for CY 2026.

**c). BEDC Review and Approval of the Updated BDIP/CY 2026 AIP**

Following the review and endorsement of the BEDC sectoral committees, the BEDC shall then review, adopt, and approve the updated BDIP, 2023-2028/CY 2026 AIP for possible funding and implementation.

**VI. INDICATIVE CALENDAR OF ACTIVITIES**

The schedule of activities for the preparation, submission, review, and endorsement of the updated BDIP/AIP as follows:

<b>ACTIVITY</b>		<b>DATE</b>
1.	Workshop on the preparation of CY 2026 Annual Investment Program (AIP)	August 7-8, 2024
2.	Issuance of the memorandum order providing for the guideline, updating of the BDIP and formulation of CY 2026 AIP	3 <sup>rd</sup> or 4 <sup>th</sup> week of August 2024
3.	Dissemination and Orientation on CY 2026 AIP Guidelines; and Submission of Proposals to BMOAs	4 <sup>th</sup> week of August 2024
4.	Review and validation of LGUs, SUCs, and non-devolved agencies proposal by BMOAs	1 <sup>st</sup> week of September 2024
5.	Updating, Finalization and Submission of the draft AIP by concerned BMOAs to BPDA	1 <sup>st</sup> week of September 2024
6.	BPDA review, consolidation ang packaging	2 <sup>nd</sup> week of September 2024
7.	Technical review and approval of CY 2026 AIP by BEDC sectoral committees	2 <sup>nd</sup> and 3 <sup>rd</sup> week of September 2024
8.	BEDC review, approval and endorsement of the CY 2026 AIP	4 <sup>th</sup> week of September 2024
9.	Submission/Dissemination of approved CY 2026AIP which includes priority proposals for inclusion in the PIP/PIPOL System to concerned BMOAs, NGAs and other entities.	October 2024
10.	Packaging of the updated BDIP/AIP and dissemination	October 2024

**VII. COMPLIANCE AND EFFECTIVITY**

All the BEDC sectoral committees are hereby directed to prioritize, support and actively participate in the updating of BDIP/preparation of CY 2026 AIP.

This memorandum shall take effect immediately.

For strict compliance.

**By Authority of the Chief Minister**  
**AHOD B. EBRAHIM:**

  
**ABUNAWAS L. MASLAMAMA**  
Senior Minister φ

OCM-BARMM AMS-RD  
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